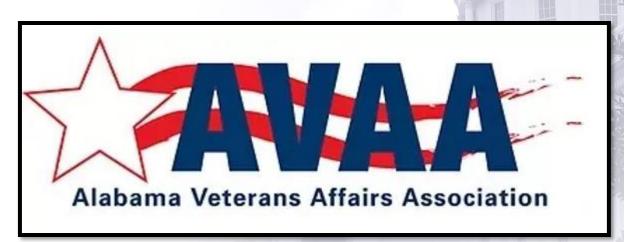




ALABAMA DEPARTMENT OF VETERANS AFFAIRS (ADVA)

"Proudly Serving America's Finest"

Presented by:
Rear Admiral Kent Davis, USN (Ret.)
Commissioner





Who is a Veteran?



38 U.S.C. § 101(2) provides:

The term "veteran" means a person who served in the active military, naval, air, or space service, and who was discharged or released therefrom under conditions other than dishonorable.







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REPORT OF TRANSFER OR DISCHARGE









U.S. Department of Veterans Affairs

- VHA Veterans Health Administration
- VBA Veterans Benefits Administration
- * NCA National Cemetery Administration





U.S. Department of Veterans Affairs

Veterans Health Administration



VA Hospitals & Community-Based Outpatient Clinics - Medical/Mental Healthcare

Vet Centers – Social & Psychological Services, Readjustment Counseling





VHA Facilities in Alabama

VA Medical Centers:

Birmingham

Montgomery

Tuscaloosa

Tuskegee

Vet Centers:

Hoover

Huntsville

Mobile

Montgomery

VA Clinics:

Bessemer

Birmingham

Childersburg

Dothan

Fort Rucker

Gadsden

Guntersville

Huntsville

Jasper

Mobile

Monroeville

Montgomery

Oxford

Selma

Sheffield







U.S. Department of Veterans Affairs

Veterans Benefits Administration



- Pension
- Disability Compensation
- Education and Training (e.g., GI Bill)
- Vocational Rehabilitation
- Home Loans
- Insurance
- Survivors Benefits





U.S. Department of Veterans Affairs

National Cemetery Administration



Provides a dignified burial and lasting memorials for veterans and their eligible family members and maintains national veterans' cemeteries.





Federal VA Topics of Interest:

- Nationwide aging VHA facility infrastructure
- Growing evidence of long-term health effects of toxic exposures of veterans (Agent Orange, burn pits, asbestos, radiation, etc.)
- Merger and electronic conversion of DoD-VA medical records
- Large backlog of disability claims and administrative appeal hearings (Nehmer case and new federal laws)





Administrative claim is filed (e.g., Application for Disability Compensation and Related Compensation Benefits - VA Form 21-526EZ)



Administrative appeal to the Board of Veterans' Appeals (BVA)



Judicial appeal to the U.S. Court of Appeals for Veterans Claims



Judicial appeal to the U.S. Court of Appeals for the Federal Circuit



Judicial appeal to the U.S. Supreme Court



Recent Federal Laws:



- The Veterans Appeals
 Improvement and Modernization
 Act of 2017, Public Law 115-55
- The VA Maintaining Internal Systems and Strengthening Integrated Outside Networks (MISSON) Act of 2018, Public Law 115-182
- Honoring our Promise to Address Comprehensive Toxics (PACT)
 Act of 2022, Public Law 117-168





The Veterans Appeals Improvement and Modernization Act of 2017, Public Law 115-55

- Usually called the "Appeals Modernization Act" or AMA
- Seeks to modernizes the administrative claims and appeals process
- Requires improved notification of VA decisions
- Provides earlier claim resolution
- Seeks to ensure that veterans receive the earliest effective date possible
- Most importantly, includes three decision review options for disagreements with initial benefits decisions:





Option 1: Higher-Level Review

Claim is reviewed by a more senior claims adjudicator and involves a higher-level de novo review (new look) of the decision. No submission of new evidence allowed. The possibility of overturning the initial decision based on a difference of opinion or a clear and unmistakable error

Option 2: A Supplemental Claim

Veteran can submit or identify new and relevant evidence to support claim. VA will provide assistance in developing the evidence.

Option 3: Appeal to the Board of Veterans Appeals

This option allows veteran to appeal directly to the Board of Veterans Appeals, choosing one of three BVA options:

- **Direct review:** Veteran does not want to submit additional evidence or have a hearing.
- Evidence submission: Veteran wants to submit additional evidence without a hearing.
- **Hearing:** Veterans chooses to submit evidence and have a hearing with a Veterans Law Judge.



The VA Maintaining Internal Systems and Strengthening Integrated Outside Networks (MISSON) Act of 2018, Public Law 115-182

Goals:

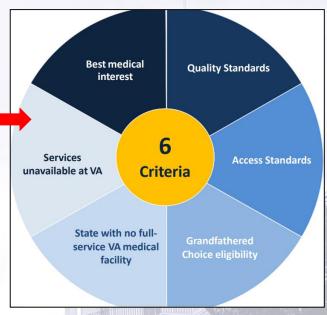
Streamline VA's Community Care Programs

- Replaces arbitrary 30-day, 40-mile barriers to veterans' care in the community with 6 criteria
- Creates standards for timely payment to community care providers.
- Requires the VA Secretary to develop an education program to inform veterans and VA providers about veterans' health care options.

Improve VA Healthcare Delivery

- Encourages the use of telemedicine.
- Provides additional resources for hiring and retention of VA healthcare professionals.
- Created Asset and Infrastructure Review (AIR)
 process to modernize VHA assets and
 infrastructure.

Expands eligibility for VA's Caregiver Program





- Expands and extends eligibility for VA health care for any veteran with toxic-exposures and all veterans of the Vietnam era, Gulf War era, and Post-9/11 era.
- Every VHA enrolled veteran will receive an initial toxic exposure screening and a follow-up screening every five years.
- Requires research studies on mortality of veterans who served in Southwest Asia during the Gulf War, Post-9/11 veteran health trends, and veteran cancer rates.
- Authorizes 31 new VHA medical facilities across the country (none of those in Alabama, by the way).
- Adds more than 20 new "presumptive conditions" for burn pits and other toxic exposures.
- Includes "Camp Lejeune Justice Act," which allows people who used contaminated water at the North Carolina Marine Corps Base to file lawsuits to recover damages for toxic exposure.
- **NOTE:** Provisions on potential toxic exposures at Fort McClellan, Alabama were heavily amended.



Alabama Department of Veterans Affairs (ADVA) Mission

To promote awareness and assist eligible Veterans, their families, and survivors to receive from the state and federal government any and all benefits to which they may be entitled under existing or future laws.





1927 — Legislature created office of State Service Commissioner, to be appointed solely by the Governor and charged "to aid all residents of the State of Alabama who served . . . in any war in which the United States has been engaged . . . to receive from the United States any and all compensation, hospitalization, insurance, or other aid or benefit to which they may be entitled."

1931 – Legislature expanded office to include one Assistant Commissioner, two State Field Service Commissioners, and a secretary for the Commissioner.

1943 – Legislature authorized counties to employ County Service Commissioners separate from the office of State Service Commissioner. 58 counties would eventually take advantage of this authority.

1945 – Legislature created Alabama Department of Veterans Affairs, with State Service Commissioner to be appointed by a new State Board of Veterans Affairs (which would consist of members nominated by the state's largest veteran service organizations). Merged county service offices into new Department.



Alabama Department of Veterans Affairs (ADVA) "By the Numbers"

- Approximately 1,200 state and contract employees.
- Small Headquarters in Montgomery, with 71 facilities around the state of Alabama.
- Serves approximately 400,000 Alabama Veterans
- Approximate \$200 million annual budget (FY2021)
- Overseen by a 17-member State Board of Veterans Affairs (SBVA): Governor and 16 other members



SBVA's Organizations (and number of members)

























ADVA's Major Veterans Services



State Veterans Homes

Outreach and Engagement/ Veteran Well-Being





State Veterans Cemetery



Dependent Scholarship Program



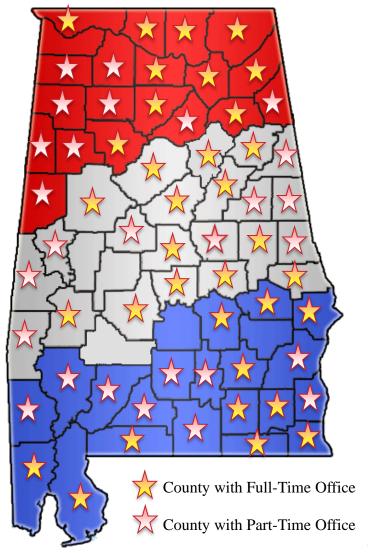
Veterans Service Offices

ADVA Major Veterans Facilities

State Veterans Homes, District Offices, and Cemetery



Veterans Service Offices









Veterans Service Offices





- Advocacy, counseling, hands on assistance in submitting applications for VA compensation & pension claims
- Assist with all other state and federal veterans benefits and services
- Referrals to other providers in both public and private sectors
- 12 new Veterans Service Offices over the past 24 months: Chambers, Cherokee, Chilton, Clay, Coosa, Crenshaw, Henry, Lawrence, *Shelby, Sumter, Washington, and Winston Counties. Now in 61 of 67 counties.
- Our advocacy/representation of Alabama veterans extends to appeals process via our Appeals & Review office located in regional VBA facility in Montgomery.



- COMPENSATION & PENSION:
 \$2.6 billion to Alabama Veterans and their beneficiaries
- ***** MEDICAL CARE: \$1.4 billion
- VOCATIONAL
 REHABILITATION &
 EDUCATION (VR&E): \$213
 million
- **EDUCATION: 23,000**+ veterans using GI Bill in Alabama
- ❖ TOTAL FEDERAL VA EXPENDITURES IN ALABAMA: \$4.32 billion







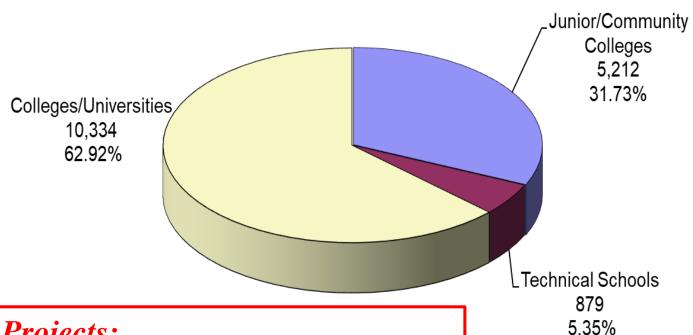


Dependent Scholarship Program

Student Distribution by School Type

October 1, 2020 - September 30, 2021

Total Students Enrolled 16,425



Recent Projects:

- Electronic/web-based applications
- Coverage for private colleges







State Veterans Homes







Section 31-5A-1

Legislative intent.

The Legislature hereby finds and determines that there currently exists a significant need for health, nursing, medical, rehabilitative and related housing structures for those residents of this state who have served their state and nation in its armed forces. The Legislature further finds and determines that in order to meet this need, it is necessary for there to be established a state veterans' home or homes to be operated by the State Department of Veterans' Affairs

(Acts 1988, 1st. Sp. Sess., No. 88-776, p. 184, §1.)



Relevant Alabama Statutes

Section 31-5A-4

Operation of state veterans' homes; award of contract.

The department shall contract with a non-governmental entity to operate a state veterans' home or homes for the care and support of elderly or disabled veterans in the State of Alabama. Contracts for the procurement of services required to manage, administer, and operate a state veterans' home shall be awarded on a competitive basis through the solicitation of proposals. The contract may be awarded to the vendor whose proposal is most advantageous to the state, taking into consideration cost factors, program suitability factors, management plan, excellence of program design, key personnel, corporate or company resources, financial condition of the vendor, corporate experience and past performance, and any other requirements deemed necessary by the State Board of Veterans' Affairs and expressed in its solicitation for proposals. Any contract awarded under this section shall be for a period not to exceed five years. The State Board of Veterans' Affairs is not required to select the vendor offering the lowest cost proposal but shall select the vendor who, in the board's discretion, offers the proposal most advantageous to the State of Alabama. . . .

(Acts 1988, 1st Sp. Sess., No. 88-776, p. 184, §3.)

30

Bill Nichols State Veterans Home Alexander City 150 Skilled Care Units Opened in 1989. Major renovation in 2015.



Tut Fann State Veterans Home Huntsville 150 Skilled Care Units Opened in 1995. Major renovation in 2020.



William F. Green State Veteran Home Bay Minette 150 Skilled Care Units Opened in 1995. Major renovation in 2020.



Colonel Robert L. Howard State Veterans Home Pell City

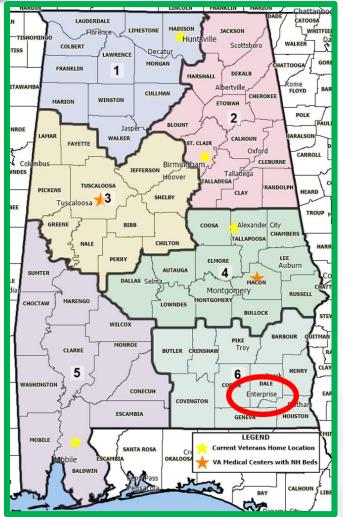
80 Assisted Living Units/174 Skilled Care Units Opened in 2012.





Fifth Veterans Home in Enterprise, Alabama





- Approx. \$115 million total construction cost, shared between federal and state
- Will house about 174 veteran residents
- Will employ over 200 people
- Located near Fort Rucker
- A six-year project; opening in 2024.



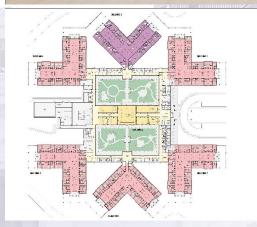
Command Sergeant Major Bennie G. Adkins State Veterans Home Enterprise, Alabama



















State Veterans Cemetery

Alabama State Veterans Memorial Cemetery at Spanish Fort

- Veteran and Spouses Burial Services; Staffed by State Employees
- 106 Acre Cemetery opened in 2012, is expected to be open for 100 years; Planned expansion every 10 years
- Current Facilities ("Section 1"): 23 Acres of Columbarium, In-ground Vault Fields, Cremains and Traditional Grave Sites, Admin. & Maintenance Buildings, and Committal Shelter





Cemetery Expansion



- 100% VA Grant Funded. \$5 million NCA construction grant approved on October 1, 2021
- Will add: 2,700+ traditional sites, 800 in-ground urn sites, 960 columbarium niches, and 100 memorial wall plaques
- Est. completion end of 2023









Outreach and Engagement/Veteran Well-Being







ADVA Website:

https://va.alabama.gov

Facebook:

https://www.facebook.com/alsdva/

LinkedIn:

https://www.linkedin.com/company/alabama-department-of-veterans-

<u>affairs</u>

Twitter:

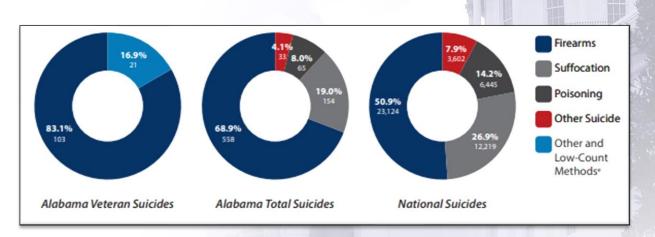
https://twitter.com/AlVetAffairs



The Challenge: Veterans at Special Risk



- Almost 18% of those who die by suicide in Alabama are Veterans when 9.1% of Alabamians have served
- 36% of Alabama Veterans who die by suicide are over 55.
- Male Veterans die by suicide at a rate 1.3 times than civilian counterparts; for women Veterans it is 2.1 times higher
- Over 80% of Alabama Veterans who die by suicide use a firearm (much higher than national average)





The Challenge: Veterans at Special Risk



- Nationally, approximately 17 Veterans die by suicide per day.
- In Alabama, a veteran takes his/her own life every 2.4 days on average.
- Only about 30% of all Veterans who take their own lives use VA healthcare.
 11 of 17 Veteran suicides per day are not enrolled in VA care.
- Alabama's Veteran suicide rate is somewhat higher than the national Veteran average but significantly higher than the national civilian average.



Alabama's Challenge

In recognition of their service and sacrifice, the colors are patriotic, though muted to reflect the gravity of the issue

ABAMA'S CHALLENGE SUICIDE PREVENT

The hands depict that assistance is within reach as a "hand up, not a handout"

The silhouette of
Alabama is in the
middle to recognize
that this is a statewide
effort

The seal is round to emulate a challenge coin, a familiar symbol to the military community as a recognition of contribution and membership



Partners on "Alabama's Challenge"



State

- Alabama Department of Veterans Affairs
- State Board of Veterans Affairs
- Members of State Legislature (Reps. Rafferty and Oliver)
- Alabama Department of Mental Health
- Alabama Department of Public Health
- University of Alabama
- University of South Alabama
- Department of Human Resources (Adult Protective Services)
- Alabama National Guard
- Alabama Department of Rehabilitation Services

Federal

- U.S. Department of Veterans Affairs
- U.S. Department of Health and Human Services (Substance Abuse and Mental Health Services Administration)

Private

- Still Serving Veterans
- Veterans Recovery Resources
- Volunteer Lawyers of Birmingham
- Krulak Marines
- Red Cross
- American Legion
- Disabled American Veterans
- Civilian Marksmanship Program
- Alabama Hospital Association





In 2020, a federal law was passed to implement a **988 suicide/crisis communication phone number** led by the Federal Communications Commission. The FCC rules required all phone service providers to direct all 988 calls to the existing National Suicide Prevention Lifeline by July 16, 2022.



Current/Future Steps for "Alabama's Challenge" on Veteran Suicides



- New Full-Time Program Manager for Veteran Well-Being
- 2022 Townhall meetings around Alabama; first ones held in Dothan on February 16; Mobile on May 23; Tuscaloosa on August 10; Huntsville on September 28; next is Montgomery on November 2.
- Statistical analysis of veteran suicides by University of Alabama
- Identification of additional public and private sector partners
- Requests for legislative assistance (both fiscal and substantive)
- Information Campaigns (e.g., Public Service Announcements, billboards, etc.)





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Nehmer v. U.S. Department of Veterans Affairs

712 F.Supp. 1404 (N.D.Cal.1989)



- A class action lawsuit in U.S. District Court for Northern District of California to challenge a VA regulation, former 38 C.F.R. § 3.311a, stating that chloracne was the only disease that scientific evidence shows is associated with exposure to herbicides like Agent Orange used by the United States in Vietnam.
- Class members were all Vietnam veterans and their survivors who had been denied VA benefits for a condition allegedly associated with herbicide exposure or who would be eligible to file a claim for such benefits in the future.
- In an order issued on May 3, 1989, the court invalidated the portion of the regulation providing that no condition other than chloracne is associated with herbicide exposure and voided all VA decisions denying benefit claims under that portion of the regulation.



Nehmer (continued)

- In 1991, a Consent Decree was reached, requiring VA, whenever it recognizes that the emerging scientific evidence shows that a positive relationship exists between Agent Orange exposure and a new disease, to:
 - (a) identify all claims based on the newly recognized disease that were previously denied, and then
 - (b) pay disability and death benefits to these claimants, retroactive to the initial date of claim.
- During the period from 1991-2010, VA recognized that scientific studies show that there is a positive association between Agent Orange exposure and diabetes, ischemic heart disease, Parkinson's disease, and more than a dozen different types of cancer. As a result of the Nehmer consent decree, over the last three decades, VA has paid an aggregate of more than \$4.5 billion in retroactive disability and death benefits to hundreds of thousands of Vietnam veterans and their surviving family members. VA has already reviewed more than 140,000 past claims for these diseases and is in the process of reviewing more than 40,000 additional past claims.





Nehmer (continued)

- In an effort to secure retroactive benefits for thousands of "Blue Water Vietnam veterans," on July 10, 2020, a motion for enforcement of the 29-year old class action Consent Decree in Nehmer was filed.
- On November 5, 2020 the U.S. District Court for the Northern District of California ruled in favor of thousands of those Blue Water Navy Vietnam Veterans and their survivors. The Court ordered the VA to automatically readjudicate thousands of benefits claims that the Court found had been wrongly denied under the Consent Decree. The Court also ordered the VA to pay retroactive compensation if it finds the veteran served in the territorial seas of Vietnam.